

## Message Text

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PAGE 01 STATE 172794  
ORIGIN IO-14

INFO OCT-01 AF-10 EUR-12 NEA-10 ISO-00 EA-10 HA-05  
AID-05 SIG-03 PCH-02 L-03 CIAE-00 INR-10 NSAE-00  
ARA-10 TRSE-00 SS-15 NSC-05 H-01 EB-08 PA-01  
ICA-11 DODE-00 AGRE-00 /136 R

DRAFTED BY IO:RLBARRY;IO/DHP:JEHRMAN/RTB  
APPROVED BY IO:CWMAYNES  
EA:DHARTER  
AF:VJOHNSON  
HA:FSIEVERTS  
NEA/RA:JCOUNTRYMAN  
AID/IIA/IA:KKAUFFMAN

-----065549 090050Z /62

R 081203Z JUL 78  
FM SECSTATE WASHDC  
TO AMEMBASSY AMMAN  
AMEMBASSY CAIRO  
AMEMBASSY DAMASCUS  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY GABORONE  
USMISSION GENEVA  
AMCONSUL JERUSALEM  
AMEMBASSY LONDON  
AMEMBASSY LUSAKA  
AMEMBASSY MAPUTO  
AMCONSUL MONTREAL  
AMEMBASSY NAIROBI  
AMEMBASSY PARIS  
AMEMBASSY ROME  
USMISSION USUN NEW YORK  
AMEMBASSY VIENNA  
AMEMBASSY BEIRUT POUCH  
INFO AMEMBASSY ABIDJAN  
AMCONSUL CAPE TOWN  
AMEMBASSY LAGOS  
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PAGE 02 STATE 172794

AMEMBASSY KINSHASA  
AMEMBASSY PRETORIA

C O N F I D E N T I A L STATE 172794

EO. 11652: GDS

TAGS: PORG, PFOR, SHUM

SUBJECT: MONITORING UN ASSISTANCE PROGRAMS

LONDON FOR SHIPPING ATTACHE; MONTREAL FOR USREP TO ICAO;  
NAIROBI FOR UNEP PERMREP; PARIS FOR UNESCO; ROME FOR FODAG  
VIENNA FOR USIAEA

1. DEPARTMENT IS CONCERNED THAT UN PROJECTS IN SENSITIVE AREAS BE ADEQUATELY MONITORED AND THAT THE PRESENCE OF UN EXPERTS IN A COUNTRY HELP PROMOTE OUR HUMAN RIGHTS GOALS. AS WE HAVE TOLD THE CONGRESS, THE FACT THAT A COUNTRY LIKE CAMBODIA REFUSES TO ACCEPT UN ASSISTANCE BECAUSE IT WILL NOT ACCEPT THE SCRUTINY THAT GOES ALONG WITH IT IS EVIDENCE OF THE POSITIVE EFFECT OF THESE PROGRAMS. WE ARE CONCERNED THAT MONITORING STANDARDS MAY NOT BE UNIFORMLY APPLIED AND THAT IN SOME INSTANCES THERE MAY BE MISUSE OF UN PROGRAMS AND FUNDS. THE CONGRESS IS ALREADY CRITICAL OF SOME OF THESE PROGRAMS AND EVIDENCE THAT FUNDS ARE BEING USED TO PROMOTE THE POLITICAL FORTUNES OF INDIVIDUAL LIBERATION MOVEMENTS OR SUPPORT HOST GOVERNMENT PROGRAMS WHICH INFRINGE ON THE HUMAN RIGHTS OF THE POPULACE COULD SEVERELY UNDERMINE U.S. SUPPORT FOR THESE PROGRAMS.

2. WE HAVE RECEIVED A NUMBER OF REPORTS -- MANY OF THEM APPARENTLY EXAGGERATED -- OF POSSIBLE MISUSE OF UN  
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ASSISTANCE. FOR EXAMPLE, IT IS CLEAR THAT WFP HAS NOT BEEN ABLE TO KEEP A SUFFICIENTLY CLOSE WATCH ON HOW IT'S COMMODITIES ARE BEING USED IN VIETNAM AND THIS MAY TURN

OUT TO BE THE CASE IN LAOS AS WELL. THERE IS SOME DOUBT AS TO WHETHER UNDP AND UNICEF PROGRAMS IN THE FRONTLINE AFRICAN STATES ARE BEING USED FOR STRICTLY HUMANITARIAN AND DEVELOPMENT PURPOSES UNDER THE CONTROL OF THE UN AGENCY AS WE BELIEVE SHOULD BE THE CASE.

3. THE DEPARTMENT HAS NOT OPPOSED THE USE OF UN PROGRAMS TO PROVIDE HUMANITARIAN ASSISTANCE TO INDOCHINA. IN THE CASE OF RHODESIA AND NAMIBIA WE HAVE ACTIVELY SUPPORTED SUCH AID. OUR CONCERN IS THAT THIS ASSISTANCE BE EXTENDED CONSISTENT WITH ESTABLISHED REGULATIONS AND BE USED STRICTLY FOR HUMANITARIAN PURPOSES AND THAT INDIVIDUALS OF ALL POLITICAL PERSUASIONS SHOULD HAVE ACCESS TO THESE PROGRAMS ON THE BASIS OF NEED. A UNICEF JEEP TURNED OVER TO A REFUGEE CAMP FOR USE IN AN ASSISTANCE PROGRAM MEETS THESE CRITERIA; THE SAME JEEP WHICH FINDS ITS WAY INTO A SWAPO MILITARY OR POLITICAL HEADQUARTERS DOES NOT.

4. ADDRESSEES SHOULD PLACE HIGH PRIORITY ON THE FOLLOWING STEPS:

(A) REPORTING ON THE APPROPRIATENESS OF ASSISTANCE PROVIDED BY UN AGENCIES IN THE HOST COUNTRY INCLUDING INFORMATION ON POLITICAL, ADMINISTRATIVE AND FINANCIAL GUIDELINES WHICH THESE ORGANIZATIONS USE IN ADMINISTERING AND MONITORING PROJECTS. INFORMATION ON ACCESS OF UN OFFICIALS TO UN SPONSORED PROJECTS AND RECORDS ON SUCH PROJECTS WOULD BE PARTICULARLY USEFUL.

(B) U.S. MISSIONS AND DELEGATIONS TO INTERNATIONAL ORGANIZATIONS SHOULD PRESS ENERGETICALLY FOR ADEQUATE CONFIDENTIAL

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GUIDELINES FOR MONITORING AND REPORTING ON POLITICALLY SENSITIVE PROJECTS, ESPECIALLY AID TO NLM'S AND PROJECTS IN COUNTRIES SUCH AS VIETNAM, LAOS, UGANDA, ETC. IN ORDER TO AVOID SINGLING OUT PARTICULAR COUNTRIES FOR ATTENTION, MISSIONS AND DELEGATIONS SHOULD URGE THAT UN AGENCIES OBTAIN UNIFORM COMPLIANCE BY ALL ASSISTED COUNTRIES WITH THEIR MONITORING AND REPORTING REQUIREMENTS.

(C) MISSIONS AND EMBASSIES SHOULD ALSO KEEP A CAREFUL EYE ON SENSITIVE PROJECTS ALREADY INITIATED, FOLLOWING UP WITH EXECUTING AGENCIES WHENEVER APPROPRIATE TO BE SURE THAT ADEQUATE STANDARDS ARE BEING MAINTAINED.

VANCE

NOTE BY OC/T: POUCHED BEIRUT.

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PAGE 01 STATE 172794  
ORIGIN AF-10

INFO OCT-01 ISO-00 /011 R

66011  
DRAFTED BY: AF/S:KMCCORMICK

APPROVED BY: AF/S:LMACFARLANE

-----088787 111753Z /50

R 111431Z JUL 78

FM SECSTATE WASHDC

TO AMEMBASSY MASERU

AMEMBASSY MBABANE

C O N F I D E N T I A L STATE 172794

FOLLOWING REPEAT STATE 172794 SENT ACTION AMMAN, CAIRO, DAMASCUS,  
DAR ES SALAAM, GABORONE, GENEVA, JERUSALEM, LONDON, LUSAKA,  
MAPUTO, MONTREAL, NAIROBI, PARIS, ROME, USUN NEW YORK,  
VIENNA, BEIRUT POUCH INFO ABIDJAN, CAPE TOWN, LAGOS, KINSHASA,  
PRETORIA 08 JUL 78

QUOTE C O N F I D E N T I A L STATE 172794

EO. 11652: GDS

TAGS: PORG, PFOR, SHUM

SUBJECT: MONITORING UN ASSISTANCE PROGRAMS

LONDON FOR SHIPPING ATTACHE; MONTREAL FOR USREP TO ICAO;  
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UNQUOTE CHRISTOPHER

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PAGE 01 STATE 172794  
ORIGIN IO-15

INFO OCT-01 ISO-00 /016 R

66011

DRAFTED BY IO/DHP:JEHRMAN:JBS

APPROVED BY IO/SA:EMICHAL

-----035508 161931Z /45

R 160520Z NOV 78

FM SECSTATE WASHDC

INFO AMEMBASSY KUALA LUMPUR 6063

C O N F I D E N T I A L STATE 172794

REF: (A) KUALA LUMPUR 12174; (B) KUALA LUMPUR 7683

FOLLOWING REPEAT STATE 172794 ACTION AMMAN CAIRO DAMASCUS DAR ES  
SALAAM GABORONE GENEVA JERUSALEM LONDON LUSAKA MAPUTO MONTREAL  
NAIROBI PARIS ROME USUN NEW YORK VIENNA BEIRUT INFO ABIDJAN CAPE  
TOWN LAGOS KINSHASA PRETORIA JUL 8:

QUOTE C O N F I D E N T I A L STATE 172794

EO 11652: GDS

TAGS: PORT PFOR SHUM

SUBJ: MONITORING UN ASSISTANCE PROGRAMS

LONDON FOR SHIPPING ATTACHE; MONTREAL FOR USREP TO ICAO;  
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STANDARDS ARE BEING MAINTAINED. VANCE  
UNQUOTE VANCE

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MONITORING, ECONOMIC ASSISTANCE, INTERNATIONAL ORGANIZATIONS  
**Control Number:** n/a  
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**Draft Date:** 08 jul 1978  
**Decaption Date:** 01 jan 1960  
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**Disposition Date:** 20 Mar 2014  
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**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 8  
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**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Secure:** OPEN  
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**TAGS:** PORG, PFOR, SHUM, UN  
**To:** AMMAN CAIRO MULTIPLE  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/5a9be378-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014